**Report To:** Corporate Governance Committee

Date of Meeting: 11 July 2012

Report Author: Head of internal Audit Services

Title: Draft Internal Audit Annual Report 2011/12

## What is the report about?

This report presents the Head of Internal Audit's Annual Report for 2011/12 (Appendix 1). The previous Corporate Governance Committee approved a draft version before the end of 2011/12 but this Committee needs approve the final version.

In accordance with The 'Code of Practice for Internal Audit in Local Government in the United Kingdom' (2006), issued by the Chartered Institute of Public Finance and Accountancy (CIPFA), the annual report should:

- provide an opinion on the overall adequacy and effectiveness of the organisation's internal control environment;
- disclose any qualifications to that opinion, together with the reasons for the qualification;
- present a summary of the audit work undertaken to formulate the opinion, including reliance placed on work by other assurance bodies;
- draw attention to any issues we judge particularly relevant to the preparation of the annual governance statement; and
- comment on compliance with the standards contained in the Code of Practice and communicate the results of the internal audit quality assurance programme.

# What is the reason for making this report?

The Code requires an annual report to the audit committee or its equivalent.

#### What are the Recommendations?

The Corporate Governance Committee approves the Internal Audit Annual Report 2011/12, including the overall Audit Opinion included within it.

## Appendix 1 - Annual Internal Audit Report 2011/12

## 1. Audit Opinion

- 1.1. The overall adequacy and effectiveness of the organisation's internal control environment is defined as the policies, procedures and operations in place to:
  - establish and monitor the achievement of the organisation's objectives;
  - identify, assess and manage the risks to achieving the organisation's objectives;
  - facilitate policy and decision-making;
  - ensure the economical, effective and efficient use of resources; and
  - ensure compliance with established policies, procedures, laws and regulations.
- 1.2. Considering this definition, I have based my audit opinion on the Internal Audit work carried out during 2011/12, the opinions formed in each area of review and the issues raised during our work, as shown in Appendix 1.
- 1.3. Using the new assurance ratings from our Internal Audit Reports shown in the table below, in my opinion, Denbighshire County Council can have 'medium' assurance in the overall adequacy and effectiveness of its internal control environment, including its arrangements for governance and risk management.

|  | High Assurance                  |              |  |  |  |  |  |  |  |
|--|---------------------------------|--------------|--|--|--|--|--|--|--|
|  | Medium Assurance  Low Assurance |              |  |  |  |  |  |  |  |
|  |                                 |              |  |  |  |  |  |  |  |
|  |                                 | No Assurance |  |  |  |  |  |  |  |

1.4. There are no qualifications to this opinion.

#### Issues Relevant to the Annual Governance Statement

1.5. There are no issues to report. Management has dealt with any high risk issues identified in our reports during the year.

#### Management's response to issues raised by Internal Audit

- 1.6. Most of our Internal Audit reports identify risks and control weaknesses. We rate these as critical, major or moderate risk. Management agrees actions to address the risks, including responsibilities and timescales.
- 1.7. We report all instances where management fails to respond to our follow up work or where, in our opinion, they are failing to address risks raised in our reports satisfactorily and promptly. We had to report two services to Corporate

Governance Committee during the year for not responding to our follow up requests but these have been addressed and the two services now provide information within timescale.

1.8. During 2011/12, we issued an Internal Audit report on St. Brigid's School, Denbigh with an audit opinion rating of 1 (overall management is very poor, with significant improvements urgently needed). The report was discussed at a case conference on 4 October 2011 and an action plan agreed. Our follow up review is in progress and we will report this to the next Corporate Governance Committee.

#### Internal Audit Performance

**Measure** - We will review 100% of high-risk areas from the Corporate Risk Register in the financial year

1.9. Work is complete or in progress on all 16 high risks due for review.

Measure - We will review 100% of financial assurance areas in the financial year

1.10. Work is complete in all 5 areas due for review.

Measure - We will commence, carry out and report on audit projects promptly

1.11. We measure the time taken to complete audit projects from the start date agreed with the customer to when we issue the final report. Since introducing our new customer-focused approach in April 2011, the average time taken to complete a project has dropped from 165 days to 70 days, a 58% improvement.

**Measure** - We will follow up issues raised in our reports promptly to ensure that services implement improvements and address risks

- 1.12. We also measure the time taken by services to implement actions agreed in our reports. Since we commenced the new process in May 2011, the average time to deal with a follow up has dropped from 440 days (2010/11 performance) to 30 days, a 93% improvement.
- 1.13. In addition, we are spending 50% less time following up actions, which means we are achieving improved results with less input.

**Measure** - We aim to deliver customer satisfaction in terms of auditor performance, report accuracy, prompt reporting and usefulness of our reviews.

1.14. During the year we received feedback on 26 occasions, 24 (92%) of which expressed that they were either satisfied or very satisfied with our service. We used any suggestions for improvement from these and the 2 dissatisfied customers to improve our service further.

### Compliance with the Code of Practice Standards

1.15. The Wales Audit Office (WAO) reviews our service annually, but does not produce a formal report. The WAO has raised no issues of concern with the service.

### Delivery of the Internal Audit Strategy 2011/12

1.16. The table below provides a breakdown of our work during 2011/12, compared to the revised operational plan that this Committee agreed in November 2011. It includes assurance scores and number of issues raised for the completed reviews, definitions used to form our audit assurance and the ratings used to assess the risk-levels for issues raised.

### Internal Audit Work 2011/12

| Internal Addit Work 2011  | <i>,</i> . =                |                            |                |                   | 1                  |                                       |   |   |  |
|---|-----------------------------|----------------------------|----------------|-------------------|--------------------|---------------------------------------|---|---|--|
| Internal Audit Operational Plan                                 | Original<br>Planned<br>Days | Revised<br>Planned<br>Days | Actual<br>Days | Current<br>Status | Audit<br>Assurance | No. of<br>Issues<br>High/<br>Critical | No. of<br>Issues<br>Medium/<br>Moderate | Comments  |  |
| Financial Assurance   |                             |                            |                |                   |                    |                                       |   |   |  |
| Capital Planning & Strategic Procurement                        | 50                          | 50                         | 48             | Complete          | 3                  | 0                                     | 5                                       | Separate Audit Assurance provided for Capital Planning & Procurement              |  |
| Income security reviews 2011/12                                 | 15                          | 12                         | 12             | Complete          | <u> </u>           |                                       |   |   |  |
| Cashiers & Postal Operations                                    | 10                          | 19                         | 19             | Complete          | 4                  | 0                                     | 2                                       |   |  |
| IDEA Testing on Financial<br>Systems                            | 10                          | 19                         | 19             | Complete          | 4                  | 0                                     | 0                                       |   |  |
| Financial Systems – Rhyl based areas                            | 35                          | 45                         | 45             | Complete          | 4                  | 0                                     | 6                                       |   |  |
| Financial Systems – Ruthin based areas                          | 45                          | 40                         | 48             | Draft report      |                    |                                       |   |   |  |
| Programme & Project Management                                  | 0                           | 0                          | 3              | In progress       |                    |                                       |   |   |  |
| Sundry Debtors – additional work arising from Revenues review   | 0                           | 0                          | 16             | In progress       |                    |                                       |   | <ul> <li>Review of low value invoicing and<br/>volumes of credit notes</li> </ul> |  |
| Creditors – additional work arising from Finance review 2010/11 | 0                           | 0                          | 42             | In progress       |                    |                                       |   | Review of payments with no<br>purchase order issued                               |  |
| Purchasing & Creditors  | 0                           | 0                          | 1              | Complete          | 3                  | 0                                     | 6                                       | •B/fwd from 2010/11   |  |
| Income security reviews 2010/11                                 | 0                           | 0                          | 4              | Complete          | ///////            |                                       |   | ●B/fwd from 2010/11   |  |
|   | 165                         | 185                        | 257            |                   | <u> </u>           | <u> </u>                              | <u> </u>                                |   |  |
|   | Corporate Assurance         |                            |                |                   |                    |                                       |   |   |  |
| Highways & Infrastructure – Major<br>Projects                   | 35                          | 35                         | 31             | Draft report      |                    |                                       |   |   |  |
| Information Governance  | 20                          | 20                         | 16             | Complete          | 11////             |                                       |   | Business Transformation Project   |  |
| Modernising Education   | 10                          | 2                          | 1              | Complete          |                    |                                       |   | <ul> <li>Monitored through various Cabinet &amp; committee reports</li> </ul>     |  |
| Performance Management  | 15                          | 15                         | 1              | Preparation       | 1111111            |                                       |   | Programmed for March 2012   |  |

| Internal Audit Operational Plan                        | Original<br>Planned<br>Days | Revised<br>Planned<br>Days | Actual<br>Days | Current<br>Status | Audit<br>Assurance | No. of<br>Issues<br>High/<br>Critical | No. of<br>Issues<br>Medium/<br>Moderate | Comments  |
|--|-----------------------------|----------------------------|----------------|-------------------|--------------------|---------------------------------------|---|---|
| Themed School Visits                                   | 50                          | 20                         | 10             | Cancelled         |                    |                                       |   | Cancelled due to Estyn Inspection   |
| Housing Maintenance                                    | 25                          | 25                         | 3              | Preparation       |                    |                                       |   | <ul> <li>Scope being agreed with Head of<br/>Service. Project to commence March<br/>2012</li> </ul> |
| Strategic Human Resources                              | 20                          | 20                         | 31             | In progress       |                    |                                       |   | Review expanded and nearing completion  |
| Sustainability & Climate Change – Ph 1                 | 15                          | 13                         | 3              | Complete          | 4                  | 0                                     | 2                                       |   |
| Sustainability & Climate Change – Ph 2                 | 15                          | 13                         | 10             | Complete          | 3                  | 0                                     | 2                                       |   |
| Housing Enforcement                                    | 10                          | 10                         | 10             | Complete          |                    |                                       |   | <ul> <li>Informal review only. No audit opinion.</li> </ul>   |
| Refuse Collection & Waste Management                   | 25                          | 10                         | 1              | Preparation       |                    |                                       |   | Reprogrammed for 2012/13  |
| Community Enforcement                                  | 15                          | 20                         | 4              | Preparation       |                    |                                       |   | Reprogrammed for 2012/13  |
| Adult Services – Commissioning Social Care             | 50                          | 16                         | 21             | Complete          | 5                  | 0                                     | 3                                       |   |
| Asset Management                                       | 3                           | 2                          | 2              | Complete          |                    |                                       |   |   |
| Corporate Health & Safety                              | 10                          | 10                         | 6              | In progress       |                    |                                       |   |   |
| Partnerships - Corporate                               |                             |                            |                | Complete          | 2                  | 0                                     | 8                                       |   |
| Partnerships – Wales Penalty<br>Processing Partnership | 45                          | 45                         | 43             | Complete          | 4                  | 0                                     | 1                                       |   |
| Children & Family – Service<br>Location                | 50                          | 33                         | 17             | Complete          |                    |                                       |   | Review of logistics of service. No audit opinion.   |
| Children & Family – Lone Working Practices             | 50                          | 33                         | 10             | In progress       |                    |                                       |   |   |
| Social Services – CIS<br>Contingency Plans             | 0                           | 4                          | 5              | Complete          | 3                  | 0                                     | 4                                       |   |
| School Meals Service                                   | 1                           | 1                          | 1              | Complete          | 1111111            |                                       |   |   |
| Royal International Pavilion                           | 0                           | 25                         | 26             | Complete          | 3                  | 0                                     | 7                                       |   |

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|---|-----------------------------|----------------------------|----------------|-------------------|--------------------|---------------------------------------|---|--|
| Corporate Governance<br>Framework                             | 5                           | 5                          | 6              | In progress       |                    |                                       |   |  |
| Corporate Health & Safety –<br>Asbestos Management            | 0                           | 0                          | 13             | Complete          | 3                  | 0                                     | 7                                       | ●B/fwd from 2010/11  |
| Arms Length Organisations                                     | 0                           | 2                          | 1              | Complete          |                    |                                       |   | Informal assurance through     discussion                              |
| Leisure Centres   | 0                           | 7                          | 3              | Complete          |                    |                                       |   | Systems Thinking review of management system / sundry debtor invoicing |
| Community Building Management                                 | 0                           | 10                         | 19             | In progress       | 11/1/11            |                                       |   |  |
| Pavilion Theatre, Rhyl  | 0                           | 25                         | 7              | In progress       |                    |                                       |   |  |
| School Transport  | 0                           | 0                          | 11             | In progress       |                    |                                       |   | Joint project requested with CCBC                                      |
|   | 607                         | 375                        | 312            |                   |                    |                                       |   |  |
|   |                             |                            |                | Follow Up As      | surance            |                                       |   |  |
| Follow up of previous IA reviews                              | 100                         | 70                         | 50             |                   |                    |                                       |   |  |
|   |                             | Special Pro                | jects, Inv     | estigations, Fr   | aud & Corrupt      | ion Assura                            | ince                                    |  |
| Planning Application complaint                                |                             |                            | 4              | Complete          | ///////            |                                       |   | Review of complaint  |
| Rhuddlan Nature Reserve complaint                             |                             |                            | 9              | Complete          |                    |                                       |   | Review of complaint  |
| National Fraud Initiative                                     |                             |                            | 11             | Complete          |                    |                                       |   | Facilitation role for national data-<br>matching exercise              |
| Housing Maintenance   | 100                         | 100                        | 11             | Complete          |                    |                                       |   | Passed to Strategic HR for investigation                               |
| Contractor investigation following alleged fraud in Conwy CBC |                             |                            | 3              | Complete          |                    |                                       |   | No evidence of fraud in DCC  |
| Rhyl Youth Action Group                                       |                             |                            | 8              | Complete          |                    |                                       |   | Investigation on behalf of Welsh     Government                        |
| Trade Refuse Collection                                       |                             |                            | 1              | Complete          | V//////            |                                       |   | Review of complaint  |

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|---|-----------------------------|----------------------------|----------------|-------------------|--------------------|---------------------------------------|---|--|--|
| Denbighshire Enterprise Agency                      |                             |                            | 4              | Complete          |                    |                                       |   | Review of complaint  |  |
| Contractor investigation following anonymous letter |                             |                            | 2              | Complete          |                    |                                       |   | Discussed with police but not pursued                            |  |
| Licensing & Safeguarding                            |                             |                            | 2              | In progress       |                    |                                       |   | Corporate Director requested for review of taxi licensing issues |  |
| Purchasing Cards                                    |                             |                            | 8              | In progress       |                    |                                       |   | Case passed to police  |  |
| Proactive & Reactive work - general                 |                             |                            | 3              |                   |                    |                                       |   |  |  |
|   | 100                         | 100                        | 66             |                   |                    |                                       |   |  |  |
|   |                             |                            | Wels           | sh Governmen      | t Assurance        |                                       |   |  |  |
| St.Brigid's School, Denbigh                         | 20                          | 47                         | 51             | Complete          | 1                  | 0                                     | 23                                      |  |  |
| Post 16 PLASC returns                               | 10                          | 15                         | 20             | Complete          | 4                  | 0                                     | 0                                       |  |  |
| Prestatyn High School                               | 15                          | 18                         | 19             | Complete          | 4                  | 0                                     | 3                                       |  |  |
| Ysgol Glan Clwyd, St.Asaph                          | 15                          | 18                         | 18             | Complete          | 3                  | 1                                     | 5                                       |  |  |
| Grant Certification                                 |                             |                            |                |                   |                    |                                       |   |  |  |
| - Breakfast Initiative Grant                        |                             | 35                         | 5              | Complete          |                    |                                       |   | ◆Certification only – no report                                  |  |
| - Community Focused Grant                           | 35                          |                            | 5              | Complete          |                    |                                       |   | ◆Certification only – no report                                  |  |
| - Learning & Assessment Grant                       |                             |                            | 9              | Complete          |                    |                                       |   | <ul> <li>Informal report only</li> </ul>                         |  |
| Education Grants Management                         |                             |                            | 11             | Complete          |                    |                                       | 1                                       | Informal report only. No audit opinion                           |  |
| Ysgol Brynhyfryd, Ruthin                            | 0                           | 0                          | 3              | Complete          | 4                  | 0                                     | 3                                       | ●B/fwd from 2010/11  |  |
|   | 95                          | 133                        | 141            |                   |                    |                                       |   |  |  |
| Consultancy & Corporate Work                        |                             |                            |                |                   |                    |                                       |   |  |  |
| Research & Horizon Scanning                         |                             |                            | 33             |                   |                    |                                       |   |  |  |
| CET/SLT/Committees etc                              | 250                         | 185                        | 50             |                   |                    |                                       |   |  |  |
| Project & Working Groups                            |                             |                            | 27             |                   | X///////           |                                       |   |  |  |
| Guidance & Advice                                   |                             |                            | 42             |                   | X./////            |                                       |   |  |  |

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|---------------------------------|-----------------------------|----------------------------|----------------|-------------------|--------------------|---------------------------------------|---|--|
| IA Collaboration Partnership    | 50                          | 50                         | 43             |                   |                    |                                       |   |  |
|                                 | 300                         | 235                        | 195            |                   |                    |                                       |   |  |
|                                 |                             |                            |                | External Con      | tracts             |                                       |   |  |
| North Wales Police Authority    | 200                         | 184                        | 179            |                   |                    |                                       |   | Agreed by contract   |
| Countryside Council for Wales   | 165                         | 180                        | 184            |                   |                    |                                       |   | Agreed by contract   |
| School Fund Audits              | 5                           | 45                         | 44             |                   |                    |                                       |   | Additional requests for audits from<br>schools some presenting 2-3 years<br>accounts for audit |
|                                 | 370                         | 409                        | 407            |                   |                    |                                       |   |  |
|                                 |                             |                            | Inte           | ernal Audit Sup   | port Areas         |                                       |   |  |
| Management & Admin              | 300                         | 350                        | 353            |                   |                    |                                       |   |  |
| Training                        | 50                          | 90                         | 117            |                   |                    |                                       |   | Increase due to staff turnover during year.  |
|                                 | 350                         | 440                        | 470            |                   |                    |                                       |   |  |
| Total Days                      | 2087                        | 1947                       | 1898           |                   |                    |                                       |   |  |